

Homeland Security Update

Division of Homeland Security

Aug. / Sept. / Oct.

Volume 2, Issue 4

Inside this issue:

| Utah's Presidential Disaster Declaration | 2 |
|------------------------------------------|---|
| September Means Time To Prepare | 2 |
| Calling Out The WMD Cavalry | 3 |
| DHLS Organization Chart | 4 |
| Who You Gonna Call? | 5 |

Division of Homeland Security

1110 State Office Building Salt Lake City, UT 84114 (801) 538-3400 (800) 753-2858 www.des.utah.gov

Commissioner: Robert Flowers **Division Director:** Verdi White

Managing Editor: Derek Jensen

From the Director

Public Safety Reorganizes Homeland Security

As you may have noticed from the new title of our Webbased newsletter Homeland Security Update, some changes have taken place within the Utah Department of Public Safety. In response to feedback from local agencies and an internal review of the Utah Department of Public Safety's home-



integrates homeland security, the fire service and emergency management into a more comprehensive program and is intended to streamline the operations of our department. Please See DHLS, Page 4

land security strategy, the Division of Emer-

been re-organized into the Division of Home-

gency Services and Homeland Security has

land Security (DHLS). This change better

Slowing the Flood Flow

Crews remove debris from Box Elder Creek earlier this year in Brigham City. Debris removal along the creek helped the city prevent more significant damage from occurring during flooding this



A Look At How One Utah Community Prepared for Floods

Editor's Note: Local agencies throughout the state worked diligently this year to prepare for Spring flooding. The following story documents Brigham City's flood fight efforts. Communities all over the state demonstrated similar creativity and diligence. Local officials should be commended for how they prepared their communities for flooding this Spring.

Bv Jim Buchanan Brigham City Emergency Manager

Brigham City removed 85 truckloads of debris from Box

Elder Creek from January through April. This work helped minimize the effects of flooding that began along the creek on April 28.

The project began in early January when the Brigham City Emergency Management Committee and the operational departments of the city began discussing the cleaning of Box Elder Creek. The creek flows through the center of Brigham

Please See Flooding, Page 5

President Bush Signs Disaster Declaration for Flooding Damage

By Derek Jensen Division of Homeland Security

On Aug. 1, 2005, President Bush declared a major disaster for the State of Utah, triggering the release of federal funds to help communities recover from flooding and landslides that occurred April 28, 2005, through June 29, 2005.

The declaration provides FEMA Public Assistance for Beaver, Box Elder, Iron, Kane, Sevier, Tooele, Uintah, and Wasatch Counties; and the Uintah and Ouray Indian Reservation.

"Our request for assistance was extraordinary in that it encompassed a period of two months," Utah Governor Jon Huntsman Jr. said. "We appreciate the consideration that President Bush and FEMA granted in their approval of this disaster declaration."

FEMA has set up a Joint Field Office in Salt Lake City, where they will work closely with representatives from the Utah Department of Public Safety's Division of Homeland Security (Offices of **Emergency Services** and Administrative Ser-Interested in more

Applicant briefings for counties included in the declaration were held Aug. 5 in Salt Lake City, Vernal and Cedar City.

vices).



Local officials receive instructions on how to apply for federal disaster aid during an Applicant Briefing Aug. 5 in Salt Lake County.

Kick-off meetings with local agencies were to follow and joint teams made up of representatives from FEMA, the state

> and local agencies were to begin assessing damages and repairs eligible for funding under the FEMA declaration.

> The presidential declaration releases federal money to help pay for repair of flood and

landslide-damaged infrastructure not already covered by insurance or other federal agencies.

FEMA covers seventy-five percent of the eligible costs to repair public infrastructure. Local agencies are responsible for the remaining 25 percent.

In addition, the declaration also provides hazard mitigation assistance, which allows the state to take actions to prevent or reduce long-term risk to life and property from future natural hazards.

information?

To learn more about FEMA Public Assistance, visit http://www.fema.gov/rrr/pa/

A Time to Prepare: September is National Preparedness Month

By Derek Jensen Division of Homeland Security

Utah has experienced its fair share of disasters over the past year—flooding, landslides, wildfires and two presidential disaster declarations within seven months.

These events, as well as recent terrorist bombings in London, are vivid reminders of the importance of emergency preparedness. If these recent events aren't enough, National Preparedness Month in September is an excellent opportunity for individuals, families and businesses to reevaluate their levels of readiness for a major disaster or emergency.

National Preparedness Month will fea-

ture events, and messages encouraging preparedness throughout the country. Here in Utah, some local agencies will hold safety fairs and exercises. The Utah Department of Public Safety's Division of Homeland Security (DHLS) is sponsoring a five-week radio ad campaign to promote 12 steps for building disasterresilient communities. The ads were to air Aug. 22 to Sept. 25. The 12-point program, developed by DHLS community liaison Al Cooper, features 12 steps individuals, families and communities can take to prepare themselves for any disaster. The 12-point program is featured on the DHLS Web site (http://des.utah.gov).

Utah Governor Jon Huntsman, Jr. will also sign a declaration Sept. 15 designating September as Emergency Preparedness Month in the state of Utah.

The month will also feature a statewide Business Preparedness Conference on Sept. 15. The theme for the conference is "The business role in homeland security," and will feature experts from a variety of fields. Business owners and employees will have the opportunity to learn how to protect their investments from flood, fire, earthquakes, chemical hazards, terrorism and other man-caused incidents.

DHLS encourages citizens and agencies throughout the state to take time this September to assess and improve their own level of preparedness. Doing so will make our entire state a better place to live in tranquil times and during disasters.

Volume 2, Issue 4 Page 3

National Guard Civil Support Team Passes Certification Test

By Maj. Hank McIntire Utah National Guard

EHPRAIM and SOUTH SALT LAKE, Utah — The heat was on for the Utah National Guard's 85th Weapons of Mass Destruction Civil Support Team (WMD CST) July 19 and 21.

Not only did the 22 highly trained, full-time members of the Air and Army National Guard battle the temperatures of a hot Utah summer, they also underwent a certification exercise to see if they could meet federal standards for assisting local civil authorities in the event of an actual chemical, biological, radiological, nuclear and explosives (CBRNE) incident.

In the end, the 85th completed all 15 evaluated tasks and passed with flying colors. Now members of the 85th can respond to actual CBRNE emergencies in support of local first responders throughout the state.

The mission of the 85th CST is to respond upon request to identify hazardous substances, assess current and projected consequences, advise local incident commanders on response measures and assist with appropriate requests for additional support.

An evaluation team from Fifth U.S. Army, responsible for providing training assistance and support for reserve-component units, observed the 85th in action July 19 in Ephraim and then evalu-

ated the unit on 15 separate tasks at a simulated hazmat incident July 21 in South Salt Lake. In the Ephraim scenario, located at the Snow College Theatre Scene Shop warehouse, first responders found suspected hazardous substances and a victim with symptoms of chemical poisoning. The 85th was contacted for support, and they made the two-hour drive from West Jordan to respond.

Upon arrival, the 85th Worked with local authorities to assess and respond to the suspected CBRNE hazard. Local agencies involved in the exercise included the Sanpete and Sevier County sheriffs offices, fire departments



85th CST members prepare to remove hazardous material from a building during an exercise in Ephraim July 19. (Photo courtesy of Mai. Hank McIntire)

from Ephraim, Fairview, Mount Pleasant and Sterling, as well as police and ambulance units from Ephraim and Manti.

True to the goal of achieving seamless interoperability between civilian and military resources, two local firefighters from Fairview and Sterling donned chemical protective suits along with members of the 85th CST to enter the

building and make an initial assessment of the hazardousmaterial threat.

Ephraim
Fire Chief
Ronde Larsen
also saw the
benefit of having his allvolunteer fire
department
work with the
Guard.

"Up until about three months ago, most of us didn't have any idea that the [85th CST] even did this," Larsen said. "Now that we know they're there, they're a good resource and if we need to use them

we won't hesitate to call them."

With one scenario under their belt and little time to recover, the call came just two days later at 4 a.m. when the South Salt Lake fire and police departments responded to a dumpster fire, vehicle explosion and the discovery of a suspicious substance in an abandoned warehouse.

The 85th was on scene in just over 90 minutes and began setting up operations.

One task for the 85th was to set up and maintain reach-back communications with government agencies for local responders in the event that backup communications were needed. From the incident site the unit could then pass secure or classified information back and forth between the 85th and federal agencies if necessary.

"This capability is driven by the CST's mission to support the lo-

cal incident commander. If their own organic communications cannot meet that requirement, then they'll look to the [CST] to get them on the system," said Jack Carr, a Fifth Army evaluator.

In South Salt Lake, members of the 85th CST made three entries into the warehouse to assess and mitigate the hazard, responded to a "man-down" situation where a team member became ill or injured and could not continue their assigned mission, interfaced with first responders, dealt with the media and endured the 100-degree heat.

South Salt Lake Fire Chief Steve Foote was impressed with the amount of training, resources and expertise the 85th made available to his department.

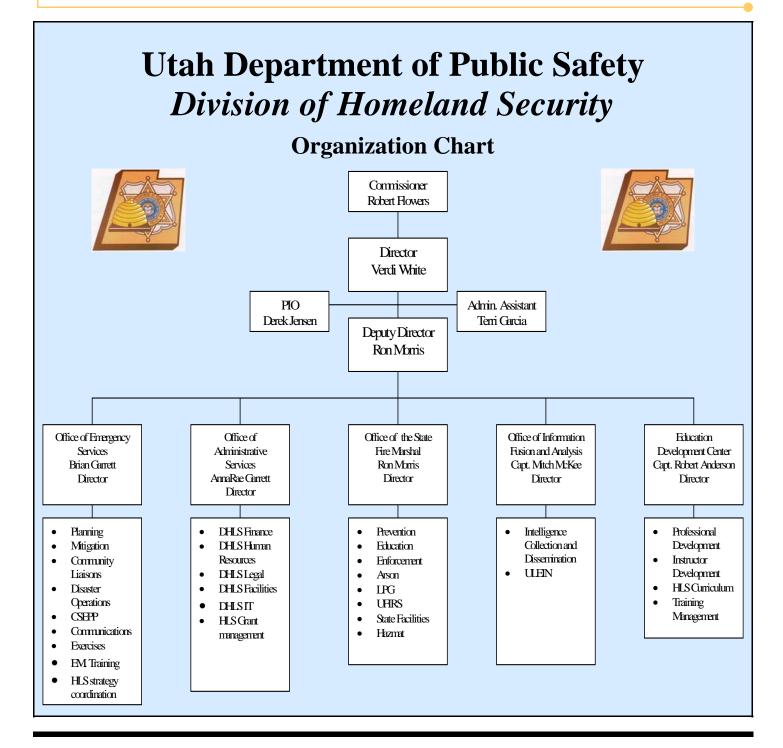
"We didn't know until today what they really can do for us. It expands our capability tenfold," Foote said.

Lt. Col. Bart Berry, Joint Director of Military Support for the Utah National Guard and military liaison with state and federal entities participating in the exercise was equally impressed.

"The 85th has been needed in the state for quite a few years," Berry said. "They bring a robust capability to the program. These guys are relevant and ready, and we're excited to have them."



Sgt. 1st Class Ray Sanchez, reconnaissance chief for the 85th CST, contacts the entry team via radio in South Salt Lake. (Photo courtesy of Maj. Hank McIntire)



DHLS

(Continued from page 1)

The Division of Homeland Security will include the Office of the State Fire Marshal, Education Development Center, Office of Information Fusion and Analysis, Office of Emergency Services and Office of Administrative Services. Verdi White will serve as director of the Division of Homeland Security. State Fire

Marshal Ron Morris will serve as deputy director. Morris will also remain director of the Office of the State Fire Marshal. Capt. Bob Anderson will serve as Education Development Center director, Capt. Mitch McKee as the Office of Information Fusion and Analysis director, Brian Garrett as Office of Emergency Services director and Anna Rae Garrett as Office of Administrative Services director.

As part of this re-organization, the Hazardous Materials Section will now oper-

ate out of the State Fire Marshal's Office. This change provides a more appropriate fit for the fire service and hazmat arenas within our state.

We believe this strategy will strengthen our all-hazards focus and ensure our state is better able to prevent, prepare for, respond to and recover from any disaster or terrorist attack in Utah.

We look forward to working with each of you in the coming months to better secure our state.

Volume 2, Issue 4 Page 5

Who Ya Gonna Call? Meet Your Regional Support Team

As part of the Utah Department of Public Safety's Division of Homeland Security (DHLS) reorganization, the division has made some minor changes to its Regional Support Teams (see table to the right).

Jeff Gallacher will now support Region 3 from his new home in Sevier County. Al Cooper and Steve Rundquist will also work from their homes as they offer continued support to local agencies in Regions 3 and 4.

In addition to the usual LNOs, Hazmat, Exercise and Training coordinators, each Regional Support Team now includes a Utah Department of Health, EMS Bureau representative.

This addition to each Regional Support Team is part of an on going plan to include all state agencies with a stake in emergency response and improve the state's support of local agencies.

DHLS has also added a VOAD representative (Jody Horn) and Southwest Region CitizenCorps VISTA (Rundquist).

If you are not familiar with the Regional Support Team for your area, feel free to contact DHLS Offices of Emergency Services and Administrative Services at (801) 538-3400. An interactive map featuring Regional Support Team assignments can also be accessed at www.des.utah.gov.

-Derek Jensen

Regional Support Team Assignments

| Region 1 (Box Elder, Cache, Davis, Morgan, Rich, Weber) Team Leader | Region 2 (Salt Lake, Summit, Tooele, Utah, Wasatch) LNO/Team Leader |
|----------------------------------------------------------------------|-------------------------------------------------------------------------|
| Region 3 (Juab, Millard, Sanpete, Sevier, Piute, Wayne) Team Leader | Region 4 (Beaver, Iron, Washington, Kane, Garfield) Team Leader |
| | |
| Region 5 (Daggett, Duchesne, Uintah) LNO/Team Leader | Region 6 (Carbon, Emery) LNO/Team Leader |
| LNO/Team Leader | LNO/Team Leader |

Flooding (Continued from page 1)

City and from the east boundary to the west boundary covers approximately seven miles.

The city was concerned with warnings of above normal snow pack in the mountains from the Utah Department of Public Safety's Division of Emergency Services and Homeland Security.

City officials decided to assign each operation department in the city to a section of the creek. The city has arranged for the Inmate Workforce to assist in the project. Work began after the city obtained a permit from the state to clean and make minor alterations to the creek.

Work started the middle of January.

Cleaning work began on the east end and proceeded to the west. Over the next month, 85 truck loads of debris were removed from the creek bed and surrounding banks.

Brigham City officials thought they were prepared for whatever Mother Nature could send their way.

The morning of April 28, the water hit. Flooding began all along the creek. Seven homes received damage, six homes received minor damage and one home received major damage. The damage to the area was very minor considering what could have been had Brigham City not been proactive in cleaning debris from the creek.

Sandbagging took place and eventually the creek went back into the banks.

Following the flooding, Brigham City

decided to GPS and photograph the creek to learn the low spots and areas where the creek actually changed its course. This work was begun and was finished at the end of June.

On July 12, Brigham City officials held a town meeting with all property owners along the creek to share the GPS information and develop a partnership to reclaim the creek and prevent future flooding.

By being proactive, Brigham City was able to minimize damage from flooding. By being proactive with the property owners, it is hoped that Brigham City can become even better prepared for future potential flooding along the creek.

Utah Awarded Pre-Disaster Mitigation Grant From FEMA

By FEMA Public Affairs
U.S. Department of Homeland Security

WASHINGTON, D.C. – Michael D. Brown, Under Secretary of Homeland Security for Emergency Preparedness and Response and head of the Federal Emergency Management Agency (FEMA) recently announced that FEMA has awarded a mitigation project in Utah in its Pre-Disaster Mitigation Program (PDM) national competition. Those projects will receive 75 percent Federal funding.

The Utah Department of Public Safety's Division of Homeland Security, Office of Emergency Services will receive \$131,188 for hazard mitigation planning.

The PDM Program, first authorized in the Disaster Mitigation Act of 2000 and first funded in FY 2003, provides funding for mitigation plans and the implementation of cost-effective projects, such as buyouts of flood-prone buildings, construction of safe rooms, elevations of homes located in the floodplain or making structures more earthquake resistant, prior to disaster events.

"This program encourages local leaders across the nation to look ahead and plan against what could be catastrophic events. The project in Utah shows that the state and local communities are work-

ing together with FEMA and other partners to make mitigation happen," said Brown. "Mitigation is the cornerstone of emergency preparedness and management. Funding these plans and projects reduces risks to lives and property. By making our communities safer in the first place, we make great strides toward reducing the need for Federal post-disaster recovery funds."

Each of the awardees not only had an approved state hazard mitigation plan, and presented a competitive mitigation project, but also met a host of requirements including non-federal matching funds and approved environmental reviews.

Each state applicant is receiving notification of the status of its application and finalists will begin work immediately completing the pre-award activities. Applications are currently being sought for the FY 2006 PDM grant cycle.

"Our national team faced an extraordinary challenge in picking out the best projects from all the applicants," said David Maurstad, Acting Director of FEMA's Mitigation Division. "While many projects met all the necessary criteria, we worked to choose the best projects for the amount of funds available. These projects really are the cream of the crop and they show how seriously the nation, the states and

applicants take mitigation activities."

The Pre-Disaster Mitigation Program provides funds to states, territories, Indian tribes, communities, colleges, and universities for pre-disaster mitigation planning and the implementation of cost-effective mitigation projects before a disaster occurs.

Funding these plans and projects reduces overall risks to the population and structures, while also reducing reliance on funding from actual disaster declarations.

The projects chosen in the 2005 national grant competition will split a total of \$235 million for plans and projects.

Most projects will be eligible for a 75 percent federal share with a 25 percent non-federal match, but small, impoverished communities may be eligible for up to a 90 percent federal cost-share.

Nearly 800 applications were received nationwide. A team of experts from Federal and state governments evaluated all eligible applications and based their determinations on a wide range of criteria such as the technical feasibility of the proposed project, the project's cost-effectiveness, management and staffing of personnel to implement the project, hazard and risk factors, and benefits to the community.

Upcoming DHL\$ Training Classes

S E P T O C T N O V

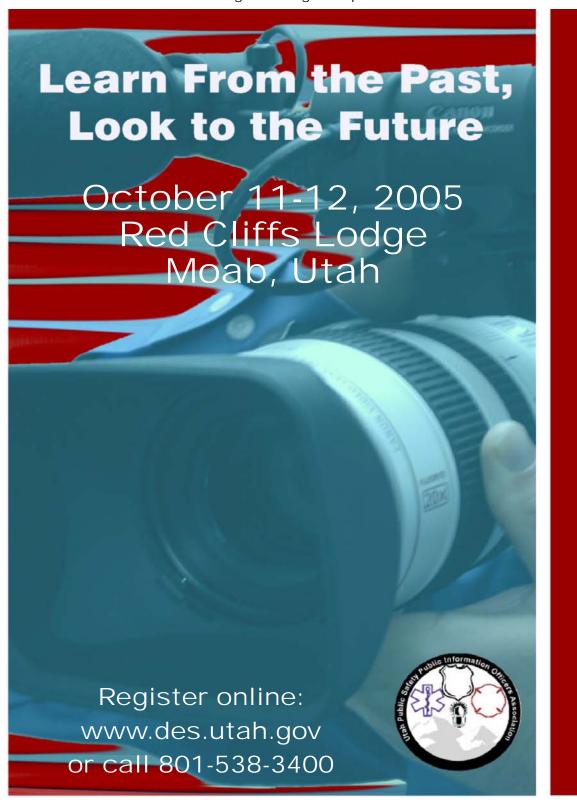


Location **Course Name Date** Aug. 30-Sept. 1 Basic Public Info. Officer Logan Business/HLS Conf. September 15 Radisson, SLC ICS Intermediate September 21 Camp Williams Contingency Planning September 26-30 St. George ICS Advanced September 27-29 Camp Williams **CERT Train-the-Trainer** October 1 & 8 Camp Williams **Debris Management** October 4-6 Camp Williams Chem. for Em. Respndrs. October 10-21 Park City PIO Conference October 11-12 Moab Ex. Design & Evaluation October 11-13 Camp Williams CSEPP ARES/RACES Cf. TBA November 5 Chemistry II November 7-11 Bountiful CSEPP Hazmat Rspndr. I November 11-13 Camp Williams CSEPP Hazmat Rspndr II November 18-20 Camp Williams Register for classes online at www.des.utah.gov

Volume 2, Issue 4 Page 7

Ever wondered how to deal with the media if your agency were in the spotlight?

Don't miss this chance to hear PIOs from around the country talk about working high profile cases such as the Florida hurricanes, Lori Hacking murder, California mudslides and dealing with negative press at Guantanimo.



2005 PIO Conference